

COMMUNITY MEETING

Spokane, WA

October 28, 2019



PROCESS

- Three Phases
 - 1) Qualitative and Quantitative data gathering
 - Task Force Meetings
 - Town Halls
 - Meetings with Jail Staff
 - Focus Groups with Incarcerated Individuals
 - 2) Data Sharing, Collective Analysis, & Forecasting
 - 3) Recommendations

FOCUS GROUPS

- (See Vera's Presentation)

SUBCOMMITTEES

Cost

- This Committee studies the average daily costs at the jail and identifies priority investments to be made across the criminal justice system and in the community.

Community Collaboration

- This Committee evaluates what resources currently exist in Spokane County, resource gaps, and how the Spokane region can increase collaboration and coordination among service providers and with the local government.

Rethinking Incarceration

- By studying other jurisdictions and best practices, this Committee identifies opportunities for improved outcomes across the criminal justice system.



**I. TARGET
POPULATIONS**



**II. TARGETED
INVESTIGATIONS**



**III. TARGETED
RECOMMENDATIONS**

TARGET POPULATIONS

- 1. Failure to Appear
- 2. Failure to Comply
- 3. Behavioral Health
- 4. Sentenced
- 5. Pre-Trial
- 6. Contract Beds
- 7. Multiple Charges
- 8. Low bonds
- 9. Low Risk

TARGETED INVESTIGATIONS



COST
COMMITTEE

Investigated

- Charge to agencies
 - \$134 – partner agencies
 - \$84 – contract agencies
- **Still Investigating**
 - Specific Costs
 - Booking cost: \$298
 - Bonds less than \$5,000
 - Frequent utilizers

COST TO HOLD LOW BONDS W/ FELONY

Total number of people:	82
Total Days spent in jail on a total bond \$5000 or less:	1,938
Total Cost to incarcerate:	\$259,692
Total Amount of Bail Assessed:	\$74,731
	<hr/>
	\$184,961

Snapshot: September 18, 2019

BAIL FUNDS

- Liberty Fund established with funding from New York City
 - Eligibility Criteria: Risk Assessment, bond amount, charge level
- City pays for Bail Fund Staff and Operations
 - Bail money is private/philanthropic donations
- 2018 Performance Measures
 - 87% made all court appearances
 - \$370,000 posted by the Liberty Fund
 - \$126,000 refunded to the Liberty Fund
 - \$1.5 million saved by Liberty Fund for New York City

TARGETED RECOMMENDATIONS



SHARED
RECOMMENDATIONS

- Advocate for Redesign of Summons
- Expand Court Date Reminders
- Support additional investments in community based behavioral health and housing services/resources.

4. VIOLATION/STATUTE CODE

DV

5. VIOLATION/STATUTE CODE

DV

RELATED # 2 OF 2

DATE ISSUED 04-15-19

MANDATORY COURT APPEARANCE

APPEARANCE DATE 04-24-19 TIME 1:30 PM

TICKET SERVED ON VIOLATOR

TICKET REFERRED TO PROSECUTOR

BOOKED

CRIMINAL CITATION

You are charged with the crime(s) described on this form. You must respond to the court below.

**SPOKANE MUNICIPAL COURT
1100 WEST MALLON**

SPOKANE WA 99260

Court Contact Info:

Phone 1: (509)625-4400

Traffic citations may go on your driving record.

IF YOU DO NOT APPEAR this may result in a warrant for your arrest and detention in jail. Also, if "Traffic" is checked you may lose your driver's license/privilege.

I CERTIFY UNDER PENALTY OF PERJURY UNDER THE LAWS OF THE STATE OF WASHINGTON THAT I HAVE ISSUED THIS ON THE DATE AND AT THE LOCATION ABOVE, AND I HAVE PROBABLE CAUSE TO BELIEVE THE ABOVE NAMED PERSON COMMITTED THE ABOVE OFFENSE(S), AND I AM ENTERING MY AUTHORIZED USER ID AND PASSWORD TO AUTHENTICATE IT.

One of the following options applies:

MANDATORY APPEARANCE

1. If there is a **date** in the appearance date box you must appear in court at that date and time.
2. If there is a **number** in the appearance date box you must appear in court within the number of days indicated.
3. If the appearance date box is **blank**, the court will notify you in writing when to appear. If you do not receive a notice within fifteen (15) days please contact the court immediately.

When you appear, you will be advised of your constitutional rights and the possible penalties if you are convicted. You also may be asked to enter a plea of NOT GUILTY or GUILTY.

IF RCW LISTED APPEARS BELOW PLEASE READ

RCW 46.61.502 Driving Under the Influence (DUI)

drive a motor vehicle and either: have a 0.08 or higher breath or blood alcohol concentration or THC concentration of 5.00 or higher within 2 hours after driving or be under the influence of or affected by liquor, marijuana, or any drug, or a combination of liquor, marijuana, and any drug.

RCW 46.20.342(1)(a) First Degree Driving While Suspended/Revoked (DWLS)

be an habitual traffic offender and drive a motor vehicle while an order of revocation issued under chapter 46.65 RCW prohibiting such operation is in effect.

RCW 46.20.342(1)(b) Second Degree Driving While Suspended/Revoked (DWLS)

drive a motor vehicle while an order of suspension or revocation prohibiting such operation is in effect, and not be eligible to reinstate the license or driving privilege.

RCW 46.20.342(1)(c) Third Degree Driving While Suspended/Revoked (DWLS)

drive a motor vehicle while the license or privilege to drive is suspended or revoked for (1) failure to furnish proof of satisfactory progress in a required alcoholism or drug treatment program; or (2) failure to furnish proof of financial responsibility pursuant to chapter 46.29 RCW; or (3) failure to comply with chapter 46.29 RCW relating to uninsured accidents; or (4) failure to respond to a notice of traffic infraction, failure to appear at a requested hearing, violation of a written promise to appear in court, or failure to comply with the terms of a notice of traffic infraction or citation; or (5) suspension or revocation in another state that would not result in suspension or revocation in this state; or (6) failure

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OLD

CRC-3206 (5/12)

Complaint/Information The People of the State of New York vs.

1

Name (Last, First, MI)						
Street Address					Apt. No.	
City			State		Zip Code	
ID/License Number		State	Type/Class	Expires (mm/dd/yy)	Sex	
Date of Birth (mm/dd/yy)		Ht	Wt	Eyes	Hair	Plate/Reg
Reg State	Expires (mm/dd/yy)	Plate Type	Veh Type	Make	Year	Color

The Person Described Above is Charged as Follows:

Time 24 Hour (h:k:am)		Date of Offense (mm/dd/yy)		County		
Place of Occurrence			Precinct			
In Violation of Section	Subsection	VTL	Admin Code	Penal Law	Park Rules	Other

- Title of Offense:**
- Bronx Criminal Court - 215 E 161st Street, Bronx, NY 10451
 - Kings Criminal Court - 346 Broadway, New York, NY 10013
 - Redhook Community Justice Center - 88-94 Visitation Place, Brooklyn, NY 11231
 - New York Criminal Court - 346 Broadway, New York, NY 10013
 - Midtown Community Court - 314 W 54th Street, New York, NY 10019
 - Queens Criminal Court - 120-55 Queens Boulevard, Kew Gardens, NY 11415
 - Richmond Criminal Court - 67 Targee Street, Staten Island, NY 10304

Defendant stated in my presence (in substance):



NEW

CRC-3206 (1/16)

Criminal Court Appearance Ticket

1

Name (Last, First, MI)		Date of Birth (mm/dd/yy)	
Cell Phone Number (where court may contact you) () ()		Home Phone Number (where court may contact you) () ()	
Show up to court on: Court Appearance Date (mm/dd/yy): _____ at: 9:30 a.m.			
Your court appearance location: <input type="radio"/> Other (specify) _____			
<input type="radio"/> Bronx Criminal Court	<input type="radio"/> Kings & New York Criminal Court	<input type="radio"/> Midtown Community Court	<input type="radio"/> Redhook Community Justice Center
<input type="radio"/> Queens Criminal Court	<input type="radio"/> Richmond Criminal Court		

2

3

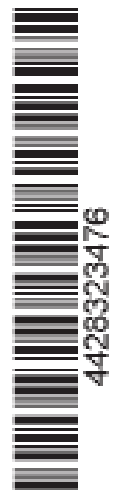
****To avoid a warrant for your arrest, you must show up to court.****
At court, you may plead guilty or not guilty.
 Please see back for exceptions for Public Consumption of Alcohol and Public Urination offenses.

Court Location: You must appear at the court location identified above.

Bronx Criminal Court 215 E 161st Street, Bronx, NY 10451
 Kings & New York Criminal Court 1 Centre Street, 16th Floor, New York, NY 10007
 Redhook Community Justice Center 88-94 Visitation Place, Brooklyn, NY 11231
 Midtown Community Court 314 W 54th Street, New York, NY 10019
 Queens Criminal Court 120-55 Queens Boulevard, Kew Gardens, NY 11415
 Richmond Criminal Court 26 Central Ave., Staten Island, NY 10301

You are Charged as Follows:

Time 24 Hour (h:k:am)		Date of Offense (mm/dd/yy)		County		
Place of Occurrence			Precinct			
In Violation of Section	Subsection	VTL	Admin Code	Penal Law	Park Rule	Other



For Additional Information and Questions:

Visit the website or call the number below for additional information about your court appearance and translation of this document.

RECOMMENDATIONS

I. Develop suggested changes to submit to Sector

II. Submit letter of support from stakeholders for changes submitted to Sector

- SRLJC
- BOCC
- Courts
- Community leaders

EXPAND COURT DATE REMINDERS

What We Know

- Increase Court appearances 30-50%
- In NYC, Summons re-design + effective court date reminders avoided an estimated 20,800 arrest warrants in one year
- In Richmond, CA, Uptrust text reminders through Public Defender increased appearance rates from 80% to 96% (3.7% FTA)

What We Do

- Municipal Court – triggered upon first court appearance
- District Court – triggered upon first court appearance
- Spokane County Public Defenders – triggered upon assignment of counsel

Who We are Missing:

- **Individuals booked and released from jail**
 - **Individuals posting bond**

RECOMMENDATIONS

I. Continue efforts to implement Uptrust at jail booking

- Reminders to all book and releases
- Reminders to all who post bond or are later released by court order pre-trial

II Recommend to BOCC ongoing investment in court date reminders

- Estimates:
 - \$20,000/year (Public Defender's Office)
 - \$10,000 one time integration/customization payment at jail booking
 - plus County IT Costs
 - \$10,000/year at jail booking

SUPPORT ADDITIONAL COMMUNITY INVESTMENTS

- Stanford Study: A single non-profit in a community decreases the crime rate
 - Every 10 additional organizations focusing on crime and community life (per 100,000 residents) leads to a:
 - 9% reduction in the murder rate,
 - 6% reduction in the violent crime rate, and
 - 4% reduction in the property crime rate.
- NYC neighborhood investments
 - Infrastructure improvement, increased employment opportunities, increased community engagement
 - Decrease in all crime, including violent crime and property crime



RETHINKING
INCARCERATION

- Implement Supervised Release programs, informed by the NYC model
- Expand bail review program currently operated by clinician in PreTrial Services
- Opportunity to resolve some cases at Warrantfest (e.g. community service)
- Coordinated Releases & Reach-ins
- Incentivized probation

SUPERVISED RELEASE

- NYC: Non-profits provide supervised release across the 5 Burroughs
 - Released to supervised release in lieu of bond
 - Assigned to Social Worker's caseload
 - Peer Supports are also used to help assist an individual upon release
 - Hours of operation: 7am – 7pm (staggered shifts)

SUPERVISED RELEASE: PERFORMANCE

Performance

- 88% make all court appearances
- 93% of court appearances are attended
- 20% of participants are arrested while on release
 - 8% of participants arrested for a felony while on release
- 3,300 people for first year
 - Now close to 5,000 people /year

Cost

- **\$2,500/person**
- Average length of participation: **3.5 months**
 - (In Spokane, a 3.5 month jail stay would cost roughly **\$25,200/person**).
- Funded by general City Budget with seed money from litigation

OPTS: BAIL REVIEW PILOT

- Bond of \$5,000 or less presenting with behavioral health history or symptoms reconsidered for release. If released, provide voluntary, intensive case management services.
 - Assessments conducted: 19
 - September Caseload: 4
 - Successful completions: 8 (accessed treatment & case resolved)
 - 4/8 successful completions controlled substance (PCS ALOS: 26.8 days)
 - Capacity Savings
 - **51 (days saved) X 140 = \$7,140**

WARRANTFEST - RESOLUTIONS

- Continue holding warrantfest and include opportunity to resolve case at the site
 - Minneapolis: Community service at the site

COORDINATED RELEASE & REACH INS

Multiple examples, including (but not limited to):

- Multnomah County, OR
- Miami Dade, FL
- Reentry Pilot Program in Spokane, WA

REACH-INS PRIOR TO RELEASE

Eligible individuals → Referred to Pathways Hub → Assigned to CHW

CHW meets with individual in jail and begins assessment/planning → release

Continues to provide services, planning, support until all needs completed

INCENTIVIZED PROBATION

- Earn compliance credits which reduces the length of supervision
- Instead of violating an individual due to a technical violation, the state reduces the number of credits earned (re-extending length of supervision)
- In one year after implementation, Louisiana saw 16% decrease in average length of probation
- Average caseload dropped from 149 in 2016 to 123 in 2018
- The average successful completion of the program reduced their community supervision time by an average of 14 months



COMMUNITY
COLLABORATION

- Expand use of peer support in community and across the justice system
- Curb overnight releases from jail
- Coordinated releases & Reach-ins (See *Rethinking Incarceration Strategies*)
- Trauma informed care training for courts

EXPAND PEER SUPPORT

Services Provided by Peers

- Individual peer support counseling
- Facilitating peer support group
- Wellness recovery action planning
- Recovery coaching
- MAT coaching
- Wellness coaching
- Systems navigation
- Peer advocacy
- Employment specialists

Challenges

- Personnel policies
- Recovery vs. recidivism
- Discrimination
- Compensation
- Need for specific and intensive supervision

LIMIT OVERNIGHT RELEASES

In Spokane

- Released between 8:00pm and 6:00am (May 2018 – April 2018)
 - Pre-trial releases: 3,737 released (29%)
 - All sentenced releases: 713 (25%)

In California & Texas

- California legislation (SB 42): A jail must provide individuals eligible for release overnight a safe waiting area (not in custody) until morning (2019).
- Harris County, Texas: After state legislation stalled, Harris County banned late night releases (2012).
 - Texas legislation: ending releases from jail (5:00pm – 6:00am) (2019).

TRAUMA INFORMED TRAINING FOR COURTS

SAMHSA's 6 key principles

- 1. Safety
- 2. Trustworthiness and Transparency
- 3. Peer support
- 4. Collaboration and mutuality
- 5. Empowerment, voice, and choice
- 6. Cultural, Historical, and Gender Issues

Recommendations

- Schedule and conduct trauma informed trainings for all three courts
- Consider grouping therapeutic courts



COST
COMMITTEE

- Investigate expansion of Electronic Home Monitoring (sentenced)

ELECTRONIC HOME MONITORING

State Requirements for Felonies

- Sentenced for a minimum of 7 days
- No violent crime
- None of the following offenses:
 - Drug, sex, reckless burning, assault of a child in 3d degree, assault 3degree, unlawful imprisonment, harassment
 - NOTE: certain charges, like PCS or motor vehicle theft have additional requirements

State Requirements Misdemeanors

- Sentenced to a minimum of 7 days

Detention Services Policy (non-exhaustive)

- Basic offense conduct (criminal history and history of non-compliance)
- ASRA risk Score
- Home location and living situation
- No employment in adult or drug industry or no supervision

All participants required to take alcohol and drug UAs

- Second infraction → remove from program

ELECTRONIC HOME MONITORING

Cost to participate

- \$25 initiation fee (“hook up fee”)
- \$4/day

Cost of operations (Sentinel)

- \$3.30/day/device
- \$1.25 day/device sitting in inventory
- July: \$2400 for RF bracelets and \$200 unused units + staffing (4 staff) + indirect

Cost Savings

- **One year to incarcerate: ~51,100**
- **vs.**
One year of EHM: ~1,204.5 per device (does not include staffing costs)

Snapshot from September 17, 2019:

- Eligible population: 63 individuals meet most of legal requirements of EHM
- Enrolled individuals: 25

RECOMMENDATIONS

Lift Some Detention Services Restrictions

- Develop EHM opportunities for sentenced population that
 - 1) connect to housing or
 - 2) do not require housing
- Eliminate restriction against previous drug involvement
- Eliminate urinalysis testing
- Address obstacles related to employment
- Shift cost from individual to agency

Failure to Appear

- Redesign of Summons
- Expand Court Date Reminders
- Expand use of peer supports
- Resolution at warrantfest

Failure to Comply

- Expand use of peer supports
- Incentivized probation

Behavioral Health

- Invest in community based resources
- Expand use of peer supports
- Limit overnight releases
- Coordinated Release/Reach-ins
- Expand Bail Review Pilot

Sentenced

- Electronic home monitoring
- Limit overnight releases
- Coordinated release

Contract Beds

Multiple Charges

Pre-Trial

- Supervised release
- Expand Bail Review Pilot

Acceptable Risk

- Invest in community based resources
- Supervised release
- Expand Bail Review Pilot