

# LAW ENFORCEMENT

## Background

Law enforcement services are provided to Spokane County by the Washington State Patrol, Spokane County Sheriff and municipal police departments. Cities that have municipal police departments include Airway Heights, Cheney, Liberty Lake, Medical Lake, Spokane, and contracts with Spokane Valley (though the Sheriff’s Office supplements Spokane Valley’s overall law enforcement commitment by providing law enforcement services via contract). In addition to providing law enforcement service to all portions of unincorporated Spokane County, the Spokane County Sheriff’s Office provides law enforcement services via contractual relationships to Deer Park, Millwood, Fairfield, Rockford, Spangle, Latah, and Waverly.

Spokane County corrections facilities serve the population of the entire County, including cities and towns. The Sheriff is responsible for the County Jail, located on the county campus. The jail is attached to the Public Safety Building, which houses both the County Sheriff’s Office and the City of Spokane’s Police Department.

## Current Facilities Inventory

The current inventory of law enforcement facilities includes Sheriff Administration and operations offices (Public Safety Building), County Jail, Courts, Police Property Warehouse, Juvenile Detention Building, the Sheriff’s Garage, and Geiger Corrections Facility. **Table LE-1** lists the facilities along with their current capacity and location.

**Table LE-1. Current Facilities Inventory – Law Enforcement.**

<b>Facility</b>	<b>Location</b>	<b>Size</b>
<b><u>Administrative/Warehouse</u></b>		
Public Safety Building	W. 1100 Mallon	204,149 sq ft
Sheriff’s Garage	W. 1107 Gardner	7,000 sq ft
Juvenile Court Services	W. 1208 Mallon	70,300 sq ft
Police Property Warehouse	W. 1307 Gardner	22,830 sq ft
Dept. of Emergency Services	W. 1121 W. Gardner	21,000 sq ft
<b><u>Corrections</u></b>		
County Jail	W. 1100 Mallon	520 beds
Geiger Corrections Facilities	Airport Business Park	580 beds
Juvenile Detention Facility	W. 1208 Mallon	73 beds
<b><u>Courts</u></b>		
District Courts	Public Safety Building	8 courtrooms
	Courthouse Annex	3 courtrooms
	Broadway Center Building	2 courtrooms
Superior Courts	Public Safety Building	11 courtrooms
Juvenile Courts	Juvenile Court Services Building	3 courtrooms

<b>S.C.O.P.E. Stations*</b>	
Central Valley	115 North Evergreen
Deer Park	316 E Crawford, Deer Park
East	4904 N. Harvard Road #3, Otis Orchards
Edgecliff	522 S. Thierman Road
Espanola / Medical Lake	111 W. Brooks Road, Medical Lake
EWU / Cheney	215 G. Street, Cheney, WA 99004
Fairfield	101 W. Hamilton, Fairfield
Liberty Lake	22710 E. Country Vista Drive
Newman Lake	25011 E. Trent
Nine Mile Falls	9711 W. Charles Road, Spokane 99026
North	9435 N. Newport Hwy, Spokane 99218
Spring Hill	8720 N. Brooks Rd., Spokane, WA 99224
Trentwood	2400 N. Wilber, Apt. 79
University	10621 E. 15 <sup>th</sup>
West Valley	3102 N. Argonne

\*S.C.O.P.E. (Sheriff Community Oriented Policing Effort)

## **Level of Service**

Community resources, needs and values determine the level and variety of law enforcement services and facilities available from jurisdiction to jurisdiction. Generally, the higher the density and intensity of land use, the greater the demand for law enforcement services that are more complex. Prior to incorporations of the cities of Liberty Lake and Spokane Valley, much of the population growth had occurred in unincorporated parts of Spokane County and the County Sheriff's Office experienced a significant increase in demand for services. Even with Liberty Lake and Spokane Valley incorporating, the demands for services are stronger than ever because Spokane Valley contracts most of those services from Spokane County. Current staffing levels for the County's Sheriff's Office may meet the adopted level of service set by the Spokane County Steering Committee, but they are well-below national trends for rural and suburban counties.

The Countywide Planning Policies for Spokane County include a requirement that "regional minimum level of service standards for urban governmental services within Urban Growth Areas (UGA's) be specified." The list of urban governmental services includes police protection. However, because of the diversity of current law enforcement services, the Steering Committee of Elected Officials recommended that the County-Wide Planning Policies (CWPP) be amended to delete police protection from the regional minimum level of service standards. The Countywide Planning Policies were amended to state "each jurisdiction shall specify in its Comprehensive Plan, a level of police protection that addresses the safety of its citizens."

## **Commissioned Officers**

The traditional measure of levels of law enforcement services is the ratio of officers to population served, which is a non-capital item. Using the number of sworn officers as a measure of service is becoming somewhat outdated as civilians are being increasingly used to deliver services, such as community policing efforts (SCOPE) and other community related activities. It is, however, a simple measurement to calculate and understand.

Currently, the Sheriff's Office employs 242 commissioned Deputy Sheriffs to serve 1,758 square miles of the County. The Level of Service for deputies is the number of commissioned deputies per 1,000 County residents.

The population of the unincorporated County plus the population of the cities and towns served by the Sheriff total 215,324 people per the Washington State Office of Financial Management. This equates to a level of service of 1.12 officers per 1000 people. The Spokane County Sheriff's Office provides contractual law enforcement services for the City of Spokane Valley with a population of 87,000 and the County Sheriff's Office has assigned 100 deputies to provide these services. The Level of Service ratio per 1,000 Spokane Valley residents currently is 1.15.

The remainder of the population of the unincorporated County plus the population of the remaining seven small cities and towns served by the Sheriff's Office total 128,327 people with 142 deputies to provide those services. The Level of Service ratio per 1,000 population currently is 1.11 deputies.

The current adopted Level of Service that was adopted by the Spokane County Steering Committee is 1.01; however, the County Sheriff's Office has indicated this is an inadequate staffing level compared to the national average of 2.3 per 1,000 population for Offices outside of Spokane County. National trends place Spokane County's current LOS well below the national average of 2.7 deputies per 1,000 population for suburban counties, and 2.5 deputies per 1,000 population for rural counties. The minimum staffing level suggested by the Spokane County Sheriffs Office is 1.5 deputies per 1,000 population.

The cost to fully train, equip and retain one deputy is approximately \$114,999, per 2006 cost analysis figures. These figures do not include anticipated COLA increases or adjustment to County overhead costs.

The population projections for 2016 and 2026 are based upon allocations assigned by the May 23, 2006, Spokane County Board of County Commissioners oral decision and include the projected populations of the six cities served by the Sheriff's Office per the July 1, 2006 Washington State Office of Financial Management (OFM) population update.

**Table LE-2** shows the existing Level of Service for Spokane County of 1.12 for every 1,000 people with Spokane County exceeding the adopted Level of Service set by the Spokane County Steering Committee. If the County was to maintain the 1.01 deputy per 1,000 population, it will require the County to hire 22 additional deputies by the year 2016 at a cost of \$2.53 million dollars and another 55 additional deputies by 2026 with an estimated cost of \$6.32 million dollars

**Table LE-2 Spokane County Sheriff Level of Service**

Year	Population Served*	LOS**	Deputies	Additional Deputies	Cost (\$114,999 per Deputy)
2006	215,324	1.01	242	0	\$0
2016	261,150	1.01	264	22	\$2,529,978
2026	315,417	1.01	319	55	\$6,324,945

\* Includes unincorporated Spokane County and contract cities' populations.

\*\* LOS = number of commissioned deputies per 1,000 population

**Table LE-3** shows the existing Level of Service for Spokane County to be 1.12 deputies for every 1,000 people. Increasing the current Level of Service to 1.5 deputies will require the County to hire an addition 150 deputies by the year 2016 at a cost of \$17.24 million dollars and 88 additional deputies by 2026 at a cost of \$9.31 million dollars.

**Table LE-3 Spokane County Sheriff Level of Service**

Year	Population Served*	LOS**	Deputies	Additional Deputies	Cost (\$114,999 per Deputy)
2006	215,324	1.12	242	0	\$0
2016	261,150	1.50	392	150	\$17,249,850
2026	315,417	1.50	473	81	\$9,314,919

\* Includes unincorporated Spokane County and contract cities' populations.

\*\* LOS = number of commissioned deputies per 1000 population.

## Corrections Facilities

### Spokane County Jail

The current Level of Service for the Spokane County Jail is 1.25 beds per 1,000 County residents. **Table LE-4** shows that maintaining the current LOS requires 99 beds to be added to the existing inventory. The proposed jail expansion will add 540 beds, resulting in a surplus of 441 beds.

<b>Table LE-4</b>				
<b>Capital Facility Requirements (Current)</b>				
<b>LAW ENFORCEMENT: SPOKANE COUNTY JAIL</b>				
<b>Current LOS = 1.25 Beds per 1,000 Population</b>				
(1)	(2)	(3)	(4)	(5)
Time Period	Countywide Population	Beds Required @ 0.012545 Per Capita	Current Beds Available	Net Reserve/ Deficiency
2006 Actual	443,800	554	520	-34
2007-2012: Growth	52,089	65	0	-99
<b>Total as of 2012</b>	<b>495,889</b>	<b>619</b>	<b>520</b>	<b>-99</b>
Capacity Projects				
1. Jail Expansion – (2005-2006)			540	441

**Table LE-5** demonstrates that the proposed increased LOS of 1.87 beds per 1,000 people requires 829 beds to serve the countywide population. The proposed jail expansion would add 540 beds, resulting in a surplus capacity of 134 beds.

<b>Table LE-5</b>				
<b>Capital Facility Requirements (Proposed)</b>				
<b>LAW ENFORCEMENT: SPOKANE COUNTY JAIL</b>				
<b>Proposed LOS = 1.87 Beds per 1,000 Population</b>				
(1)	(2)	(3)	(4)	(5)
Time Period	Countywide Population	Beds Required @ 0.0187 per Capita	Current Beds Available	Net Reserve/ Deficiency
2006 Actual	443,800	829	520	-309
2007-2012: Growth	52,089	97	0	-406
<b>Total as of 2012</b>	<b>495,889</b>	<b>926</b>	<b>520</b>	<b>-406</b>
Capacity Projects				
1. Jail Expansion – (2005-2006)			540	134

The revenue forecasting for the proposed jail expansion can be found in Tables LE-10 and Table LE-11.

**Geiger Corrections Facility.**

The current Level of Service for the Geiger Corrections Facility is 1.399 beds per 1000 population. **Table LE-6** shows that to maintain the current LOS would require 113 beds to be added to the inventory.

<b>Table LE-6</b>				
<b>Capital Facilities Requirements (Current)</b>				
<b>LAW ENFORCEMENT: GEIGER CORRECTIONS FACILITY</b>				
<b>Current LOS = 1.399 Beds per 1,000 Population</b>				
(1)	(2)	(3)	(4)	(5)
Time Period	Countywide Population	Beds Required @ .01399 Per Capita	Current Beds Available	Net Reserve/ Deficiency
2006 Actual	443,800	621	580	-41
2007-2012: Growth	52,089	72		-113
<b>Total as of 2012</b>	<b>495,889</b>	<b>693</b>	<b>580</b>	<b>-113</b>

**Table LE-7** presents the proposed decreased LOS of 1.261 beds per 1000 population. The decrease in LOS requires only 46 additional beds through the year 2012.

<b>Table LE-7</b>				
<b>Capital Facilities Requirements (Proposed)</b>				
<b>LAW ENFORCEMENT: GEIGER CORRECTIONS FACILITY</b>				
<b>Proposed LOS = 1.261 beds per 1,000 Population</b>				
(1)	(2)	(3)	(4)	(5)
Time Period	Countywide Population	Beds Required @ 0.01261 per Capita	Current Beds Available	Net Reserve/ Deficiency
2006 Actual	443,800	560	580	20
2007-12: Growth	52,089	66		-46
<b>Total as of 2012</b>	<b>495,889</b>	<b>626</b>	<b>580</b>	<b>-46</b>

It is also important to note that the Geiger Facilities Lease will not be renewed past 2013. The County does not have any additional planning information on the replacement of this facility to date.

**Juvenile Detention Facility.**

Table LE-8 shows that the current Level of Service for the Juvenile Detention Facility is .176 beds per 1000 population. Maintaining this Level of service requires 15 additional beds to be added to the inventory through 2012. The proposed .1587 LOS presented in Table LE-9 require 7 additional beds to be added to the inventory in the next 6 years.

<b>Table LE-8</b>				
<b>Capital Facilities Requirements (Current)</b>				
<b>LAW ENFORCEMENT: JUVENILE DETENTION</b>				
<b>Current LOS = .176 Beds per 1,000 Population</b>				
(1)	(2)	(3)	(4)	(5)
Time Period	Countywide Population	Beds Required @ 0.00176 per Capita	Current Beds Available	Net Reserve/ Deficiency
2006 Actual	443,800	78	73	-5
2007-12: Growth	52,089	10	0	-15
<b>Total as of 2012</b>	<b>495,889</b>	<b>88</b>	<b>73</b>	<b>-15</b>

The proposed decreased LOS of .1587 presented in **Table LE-9** require 7 additional beds to be added to the inventory in the next 6 years.

<b>Table LE-9</b>				
<b>Capital Facilities Requirements (Proposed)</b>				
<b>LAW ENFORCEMENT: JUVENILE DETENTION</b>				
<b>Proposed LOS = .1587 Beds per 1,000 Population</b>				
(1)	(2)	(3)	(4)	(5)
Time Period	Countywide Population	Beds Required @ 0.001587 per Capita	Current Beds Available	Net Reserve/ Deficiency
2006 Actual	443,800	70	73	3
2007-12: Growth	52,089	8	0	-8
<b>Total as of 2012</b>	<b>495,889</b>	<b>78</b>	<b>73</b>	<b>-5</b>

## Capital Facilities Projects and Financing

Table LE-10 and LE-11 shows the only capital project current planned for the years 2006-2012 for law enforcement facilities. The project is an addition to the County Jail, estimated to cost \$21.5 million dollars, adding 540 new beds to the facility.

<b>Table LE-10</b> <b>Capital Projects and Financing Plan</b> <b>(All Amounts Are time \$1,000)</b> <b>LAW ENFORCEMENT: COUNTY JAIL</b>								
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
COST/REVENUE	2006	2007	2008	2009	2010	2011	2012	TOTAL
1. County Jail Addition.								
Cost								21,500
Rev- Voted G.O. Bond						1,500	20,000	
<b>County Jail Total:</b>						<b>1,500</b>	<b>20,000</b>	<b>21,500</b>
<b>TABLE LE-11</b> <b>LAW ENFORCEMENT CFP PROJECTS AND FINANCING PLAN</b> <b>(All Amounts Are Times \$1,000)</b> <b>SUMMARY OF COSTS/REVENUES</b>								
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
COST/REVENUE	2006	2007	2008	2009	2010	2011	2012	TOTAL
<b>COST</b>								
1. County Jail Addition.								
Total Costs:						1,500	20,000	21,500
<b>REVENUES</b>								
Voted G.O. Bond						1,500	20,000	21,500
<b>Total Revenues:</b>						<b>1,500</b>	<b>20,000</b>	<b>21,500</b>

The project will be paid for by a voter approved General Obligation Bond. If the vote fails, the project will be removed when the Capital Facilities Plan is updated. As information becomes available for replacing the Geiger Facility, the Capital Facilities Plan will be updated.